

18-1030

# FREEMAN TOWNSHIP CLARE COUNTY, MICHIGAN

FINANCIAL STATEMENTS
For The Year Ended March 31, 2004



Accounting Solutions That Foster Success

# AUDITING PROCEDURES REPORT Issued under PA. 2 of 1968, as amended. Filing is mandatory.

Local Governmen		_		Local Government	nent Name		1.	County	
	Township	Village	Other		N TOWNSHIP			County CL2	ARE
Audit Date MARCH 31	_ 200	Opinion 4 JUN		004	Date Accountant Repo	A Submitted to S	itate:		-
We have audit	ed the f	inancial stat	lements of	this local up	it of government as	<u> </u>	1 200 1		
	nat for	Financial S			emmental Accounti s and Local Units			chigan by	<b>he tiel Widsiga</b> y the Widsiga
14/2 250 44 -4		<del>,</del>					- 1	NO	V - 3 2004
1. We have or	omplied	with the Bul	fletin for the	e Audits of L	ocal Units of Goven	nment in Mic	higan as re	avised.	
2. We are cert	tified pu	blic account	tants regist	ered to prac	tice in Michigan.	-		JUAL AUD	T & FINANCE DI
	m the fo	llowing. "Ye	s" respons	es have bee	n disclosed in the fi	inancial state	ments, inc	duding th	e notes, or in
You must check	the app	olicable box	for each ite	em below.				•	
yes 🔀 no					cies of the local un	it are exclude	ed from the	e financia	ıl statements.
∏yes 😡 no	2. T	here are a arnings (P.A	ccumulated	d deficits in 180).	one or more of the	his unit's un	reserved f	fund bala	ances/retained
∑yes ☐ no	3. TI 19	here are in: 968, as ame	stances of ended).	non-complia	nce with the Unifo	rm Accountin	ng and Bu	dgeting	Act (P.A. 2 o
yes 🛛 no	4. Ti or	ne local uni its requirer	t has violat nents, or a	ted the cond n order issue	itions of either an o	order issued Jency Municip	under the pal Loan A	Municipa ct.	al Finance Ac
yes no 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).								ents. (P.A. 20	
]yes ⊠ no	6. Th	ié locat unit it.	has been	delinquent ir	distributing tax rev	enues that w	vere collec	ted for a	nother taxing
]yes 🗓 no	the	men henem	n benenis 1g credits :	(normal cost	titutional requirements) in the current yearn the normal cost	ar if the nian	i is more fl	han 1000	V fundad and
]yes ∑ no	8. Th	e local unit 95 (MCL 12	uses credi 9.241).	t cards and l	has not adopted an	applicable p	olicy as re	equired b	y P.A. 266 of
yes 🗓 no	9. The	e local unit i	has not ad	opted an inv	estment policy as re	equired by P.	A. 196 of 1	1 <b>9</b> 97 (MC	CL 129.95).
Ve have enclo	sed the	following	<b>j</b> :		•	Enclosed	To B		Not 1
he letter of com	ments a	nd recomme	endations.				Forward	oea	Required
leports on individ	dual fede	eral financia	al assistanc	e programs	(program audits).	X			
ingle Audit Repo									X
						<u> </u>	<u> </u>		X
Certified Public Ac	countant	(Firm Name & LANG	) P.C		`				
treet Address					City	·	State	ZIP	
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	//	full-6	Halulu	revecti	r, dPA				

#### FREEMAN TOWNSHIP

#### **BOARD OF TRUSTEES**

Mark Lightfoot Supervisor

Rosemary Lightfoot Treasurer

Heather French Clerk

Helen Bardallis Trustee

Richard Wells Trustee

TOWNSHIP POPULATION-2000 1,118

STATE EQUALIZED VALUE-2003 \$56,170,900

STATE TAXABLE VALUE-2003 \$40,491,052

# FREEMAN TOWNSHIP CLARE COUNTY, MICHIGAN

## AUDITED FINANCIAL STATEMENTS MARCH 31, 2004

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#### **Independent Auditors' Report**

Members of The Township **Board of Trustees** Freeman Township Clare County, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Freeman Township, Clare County, Michigan, as of and for the year ended March 31, 2004, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's Board of Trustees. Our responsibility is to express an opinion on these financial statements based on our audit

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements referred to above do not include the Management Discussion and Analysis, which is required supplementary information and should be included in order to conform with accounting principles generally accepted in the United States of America.

In our opinion, except for the effects on the financial statements of the omission described in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Freeman Township, Clare County, Michigan, as of March 31, 2004, and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

As described in Note 9, the Township has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, as of March 31, 2004.

The budgetary comparison information on page 18 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Burnside & Lang, P.C.

Midland, Michigan

Accounting & Finance Services 

Estate & Gift Tax Planning & Consulting

Accounting & Finance Services 

Accounting & Finance Services 

Burnings Voluntions Tax Planning & Preparation ■ Financial & Management Assistance ■ Business Valuations

# FREEMAN TOWNSHIP GOVERNMENT-WIDE STATEMENT OF NET ASSETS March 31, 2004

ASSETS	
Cash and cash equivalents	<b>*</b>
Taxes receivable - current	\$ 323,357
Other receivables	26,862
Due from other funds	7,743
Capital assets:	223,972
Land	
Buildings, net	8,750
Township equipment, net	66,888
Total capital assets	2,619
Total assets	78,257
	660,191
LIABILITIES	
Due to other governmental units	
Long-term liabilities:	43,747
Portion due or payable within one year:	
Bonds and contracts payable	
Portion due or payable after one year:	53,333
Bonds and contracts payable	
Total liabilities	160,000
	257,080
NET ASSETS	
Invested in capital assets	
Restricted for:	78,257
Road repair and maintenance	
Garbage collection	169,974
Unrestricted	64,527
Total net assets	90,353
	<u>\$ 403,111</u>

### FREEMAN TOWNSHIP GOVERNMENT-WIDE STATEMENT OF ACTIVITIES Year Ended March 31, 2004

				]	Progr	am Revenu	es			
Activities:	E	xpenses	Ch	, Fines and arges for ervices	G	perating rants and atributions	Gra	apital nts and ributions	Rev Cl	(Expenses) enues and nanges in
General Government:						IG IDUCIOUS	Conti	loutions	N	et Assets
Township board	\$	7,249	\$	-	\$	_	\$		•	<b>(5. 5.</b> 1. 1. 1.
Supervisor		7,919		_	•	_	Ф	-	\$	(7,249)
Treasurer		21,723		_		-		-		(7,919)
Assessing		58,959		_		-		-		(21,723)
Clerk		9,670		_		-		-		(58,959)
Elections		108		-		-		-		(9,670)
Board of review		732		-		-		-		(108)
Buildings and grounds		14,729		220		-		-		(732)
All other general government		23,636		330		-		-		(14,399)
Public safety		58,457		2,175		-		-		(21,461)
Public works		85,890		13,221		11,500		-		(33,736)
Community development		•		53,088		-		-		(32,802)
Recreation and culture		7,916		2,480		-		-		(5,436)
nterest and fiscal charges		1,118		-		-		-		(1,118)
Total governmental activities		13,413								(13,413)
Town Sover minental activities	<u> </u>	311,519	\$	71,294	\$	11,500	\$	-		(228,725)
	Gener	al revenues:	:							
	Prop	erty taxes, l	evied f	or general pu	ırpose	es				51,070
	Ртор	erty taxes, le	evied f	or road main	tenan	ce				114,565
	Prop	erty taxes, le	evied for	or fire protec	tion					43,332
		revenue sha	_							78,358
		est earnings								1,651
		of assets								35,605
		ellaneous								103
	Т	otal general	revent	ies						324,684
				ge in net asse	ets			•		95,959
	Not an	-4- L - · ·								
		sets-beginni sets-ending								307,152

#### FREEMAN TOWNSHIP GOVERNMENTAL FUNDS BALANCE SHEET March 31, 2004

ASSETS		General Fund	<del></del> _	Road Fund		Fire Fund		Garbage Collection Fund	-	Total
Cash and cash equivalents Taxes receivable, net Assessment receivable, net Due from other township funds	\$	272,009 5,751 - 25,926	\$	39,909 15,471 - 114,594	\$	5,640 - 38,107	\$	11,439 - 7,743 45,345	\$	323,357 26,862 7,743 223,972
Total assets	<u>\$</u>	303,686	<u>\$</u>	169,974	<u>\$</u>	43,747	<u>s</u>	64,527	_\$	581,934
LIABILITIES AND FUND BALANCES									*******	
Liabilities: Due to other governmental units Total liabilities	\$		\$	<u> </u>	_\$_	43,747 43,747	\$	<u>-</u>	_\$_	43,747 43,747
Fund balances: Unreserved and undesignated Total fund balances		303,686 303,686		169,974 169,974				64,527 64,527		538,187 538,187
Total liabilites and fund balances		303,686	<u>\$</u>	169,974	\$	43,747	\$	64,527	\$	581,934

# FREEMAN TOWNSHIP RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS March 31, 2004

Total fund balances for governmental funds (Exhibit 3)		\$	538,187
Total net assets reported for governmental activities in the statement of net assets is different because:		•	230,107
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:  Land  Buildings and improvements, net of \$34,963 accumulated depreciation  Township equipment, net of \$3,314 accumulated depreciation  Total capital assets  Long-term liabilities applicable to the Township's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets.  Balances at March 31, 2004 are:	\$ 8,750 66,888 2,619		78,257
2002 Michigan Transportation Fund Notes	\$ (213,333)		
Total net assets of governmental activities (Exhibit 1)		<u> </u>	(213,333)

# FREEMAN TOWNSHIP STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES

# For the Year Ended March 31, 2004

REVENUES	_	General Fund		Road Fund		Fire Fund	Garbage Collection Fund	Total
Property taxes and related fees	\$	51,070	\$	114,565	•	40.000		
Licenses and permits	•	12,836	J	114,303	\$	43,332	\$ -	\$ 208,967
Federal aid		11,500		-		-	-	12,836
State aid		78,743		-		-	~	11,500
Charges for services		4,709		-		-	-	78,743
Interest and dividends		1,651		-		-	-	4,709
Rents and royalties		330		-		-	-	1,651
Special assessments		330		-		-	-	330
Sale of assets		25 (05		-		-	53,088	53,088
Miscellaneous		35,605		-		-	-	35,605
Total revenues	<del></del>	49					-	49
		196,493	_	114,565		43,332	 53,088	407,478
EXPENDITURES								 
General government		141 171						
Public safety		141,171		-		-	-	141,171
Public works		15,125		-		43,332	-	58,457
Community development		34,030		5,000		-	46,860	85,890
Recreation and culture		7,916		-		-	-	7,916
Debt service		1,118		-		-	-	1,118
Total expenditures		-		66,746	-		-	66,746
one of penditures		199,360		71,746		43,332	 46,860	 361,298
Net change in fund balances		(2,867)		42,819		•	 6,228	 46,180
und balances-beginning		306,553		127,155		_	58,299	492,007
rund balances-ending	<u>\$</u>	303,686	\$	169,974	\$	_	\$ 64,527	\$ 538,187

# FREEMAN TOWNSHIP RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES March 31, 2004

Net change in fund balances - total governmental funds (Exhibit 4)	\$ 46,180
The change in net assets reported for governmental activities in the statement of activities is different because:	,
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$0) exceeded depreciation (\$3,554) in the current period.  Note proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental	 (3,554)
funds but reduces the liability in the statement of net assets.	
Repayments: 2002 Michigan Transportation Fund Notes 53,333	
Change in not exact.	 53,333
Change in net assets of governmental activities (Exhibit 2)	\$ 95,959

# FREEMAN TOWNSHIP STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES CURRENT TAX FUND March 31, 2004

ASSETS	
Cash and cash equivalents	Φ •••
Total assets	\$ 223,972
	223,972
LIABILITIES	
Due to other funds	
Total liabilities	223,972
NET ASSETS	223,972
	\$

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Township conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the Township:

#### A. Reporting Entity

The Township is governed by an elected five-member board. The accompanying financial statements present the Township's operations for which the government is considered to be financially accountable. The Township has no component units and is not responsible for any jointly governed organizations.

# B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contribution that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgements are recorded only when payment is due.

The Township property tax is levied each December 1<sup>st</sup> on the taxable valuation of property (as defined by State statutes) located in the Township as of the preceding December 31<sup>st</sup>. Real property taxes not collected as of March 1<sup>st</sup> are turned over to Clare County, which advances the Township 100% for the delinquent taxes.

The 2003 taxable valuation of the Township totaled \$40.5 million, on which ad valorem taxes levied consisted of .8327 mills for Township operating purposes, .6246 mills for fire protection, .5000 special assessment millage for fire protection, and 2.8301 mills for road repair and maintenance. These amounts are recognized in the General, Fire and Road Funds as current tax revenue.

The government reports the following funds:

The General Fund is the governments primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Road Fund accounts for the repair and maintenance of roads within the Township.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The Fire Fund accounts for the Township's fire protection contract with Lincoln Township, Clare County.

The Garbage Collection Fund accounts for providing garbage and rubbish collection financed by an annual special assessment.

The Current Tax Collection Fund is used to account for resources held by the Township in a purely custodial capacity. Money in this fund is from current tax and special assessment collections. Timely distribution to the appropriate fund and local unit must be made in accordance with Section 43 of the General Property Tax Act.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in government-wide financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

# D. Assets, Liabilities, and Net Assets

Bank Deposits and Investments—Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

<u>Receivables and Payables</u>—In general, outstanding balances between funds are reported as "due to/from other funds. Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds.

All trade and property tax receivables are shown net of allowance for uncollectible amounts. Property taxes are levied on each December 1<sup>st</sup> on the taxable valuation of property as of the preceding December 31<sup>st</sup>. Taxes are considered delinquent on March 1<sup>st</sup> of the following year, at which time penalties and interest are assessed.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Assets, Liabilities, and Net Assets (Continued)

<u>Capital Assets</u>—Capital assets, which include property, plant, and equipment are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Building and improvements

Furniture and equipment

25 to 40 years
5 to 15 years

Long-Term Obligations—In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

<u>Fund Equity</u>—In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

<u>Budgetary Information</u>—Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the debt service funds. All annual appropriations lapse at fiscal year end. The budget document presents information by fund, function, department or activity, and line items. The legal level of budgetary control adopted by the governing body is the department or activity level.

# NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

Excess of Expenditures Over Appropriations in Budgeted Funds—During the year, the Township incurred expenditures in certain budgeted funds which were in excess of the amounts appropriated, as follows:

Budgeted Item	udget opriation	Actual penditure
General Fund-General Government General Fund-Public Works Road Fund Fire Fund Garbage Collection Fund	\$ 132,400 20,050 0 0	\$ 141,171 34,030 71,746 43,332 46,680

# NOTE 3. DEPOSITS AND INVESTMENTS

Michigan Compiled Laws, Section 129.91, authorizes the Township to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations which have an office in Michigan. The Township is allowed to invest in bonds, securities and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; bankers acceptances of United States banks' commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

The Township Board has designated one bank for the deposit of Township funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in bank accounts and certificates of deposit, but not the remainder of State statutory as listed above.

The Township's deposits and investment policy are in accordance with statutory authority.

# NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

At year-end, the Township's deposits and investments were reported in the basic financial statements in the following categories:

	vernmental ctivities	. F	iduciary Funds	Total		
Cash and cash equivalents	\$ 323,357	\$	223,972	\$	547,329	
Total	 323,357	\$	223,972	_	547,329	

The breakdown between deposits and investments is as follows:

Bank Deposits (checking and savings, certificates of deposit)	\$ 547,329
Total	\$ 547,329

The bank balance of the government deposits is \$548,076, of which \$100,000 is covered by federal deposit insurance.

The Township's investments are categorized as risk category 1, which gives an indication of the level of risk assumed by the entity. Risk category 1 includes those investments that meet any one of the following criteria: insured, registered, or held by the Township or its agent. Risk categories 2 and 3 include investments that are neither insured nor registered. Category 2 includes investments that are held by the counterparty's trust department (or agent) in the Township's name. Category 3 includes investments held by the counterparty or the counterparty's trust department (or agent) but not in the Township's name.

# NOTE 4. CAPITAL ASSETS

Capital asset activity of the Township for the current year was as follows:

Governmental Activities	Beginning Balance		Increases		Decreases		Ending Balance	
Capital Assets Not Being Depreciated Land	\$ 35,000	\$	-		\$	26,250	 \$	
Capital Assets Being Depreciated Buildings and improvements Furniture and equipment	101,850 5,934		-	_		-		101,850
Subtotal	107,784		-				<del></del>	5,934
Less Accumulated Depreciation for Buildings and improvements Furniture and equipment	32,416 2,306		2,547 1,008			-		34,963
Subtotal	34,722		3,555					3,314
Net Capital Assets Being Depreciated	73,062		(3,555)	 )				38,277
Governmental Activities Capital Assets–Net of Depreciation	\$ 108,062	\$	(3,555)				\$	69,507 78,257

Depreciation expense was charged to programs of the Township as follows:

Buildings and improvements - Buildings and grounds Furniture and equipment - Clerks's office Furniture and equipment - Assessor's office Furniture and equipment - Buildings and grounds	\$ 2,546 544 340 125
Total depreciation expense	\$ 3,555

# NOTE 5. INTERFUND RECEIVABLES AND PAYABLES

The amount of interfund receivables and payables are as follows:

Fund	Interfund eceivable	Fund	Interfund Payable		
General Road Fire Garbage Collection	\$ 25,926 114,594 38,107 45,345	Tax Collection	\$ 223,972		
Total	\$ 223,972	Total	\$ 223,972		

# NOTE 6. LONG-TERM DEBT

The Township can issue bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. County contractual agreements and installment purchase agreements are also general obligations of the government. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties that directly benefitted from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the government is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a re-assessment of the district) are received. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

Contractual obligation activity can be summarized as follows:

	Interest Rates	Balance 04-01-03	Additions	Payments	Balance 3-31-04
2002 Michigan Transportation Fund Notes Total	2.65% to 4.15%	\$ 266,666 \$ 266,666	<u>\$</u>	\$ 53,333 \$ 53,333	\$ 213,333 \$ 213,333

# NOTE 6. LONG-TERM DEBT (Continued)

Scheduled principal maturities of long-term debt for years subsequent to March 31, 2004 are as follows:

### Year Ending March 31

2005	\$ 53,333
2006	53,333
2007 2008	53,333
2008	53,334
	\$ 213,333

Total interest costs for the year ended March 31, 2004 was \$13,413, all of which was charged to expense.

# NOTE 7. RISK MANAGEMENT

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (workers compensation). The Township has purchased commercial insurance for these types of claims. Settled claims relating to commercial insurance have not exceeded the amount of insurance coverage in any of the past three years.

# NOTE 8. PENSION PLAN

The Township provides pension benefits to its elected officials through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Participants are required to contribute 7.5% of their salary, and the Township is required to contribute an additional 7.5% of the participant's salary. In accordance with these requirements, the Township contributed \$2,253 during the fiscal year ended March 31, 2004.

# NOTE 9. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

As of and for the year ended March 31, 2004, the Township implemented GASB Statement Number 34 - Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. The more significant changes required by the standard include a Management Discussion and Analysis; government-wide financial statements, prepared using the economic resources measurement focus and the accrual basis of accounting; fund financial statements, consisting of a series of statements that focus on a governments' major funds; and schedules to reconcile the fund financial statements to the government-wide financial statements.

#### FREEMAN TOWNSHIP BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended March 31, 2004

REVENUES		Original Budget		Final Budget		Actual		/ariance with Final Budget Positive
Property taxes and related fees						Actual		(Negative)
Licenses and permits	\$	49,000	\$	49,000	\$	51,070	\$	2.070
Federal aid		18,500	)	18,500	•	12,836		2,070
State aid		-		-		11,500		(5,664)
Charges for services		115,000		115,000		78,743		11,500
Interest and dividends		6,450		6,450		4,709		(36,257
Rents and royalties		2,050		2,050		1,651		(1,741
Fines and forfeits		300		300		330		(399
Sale of assets		250		250		550		30
Miscellaneous		-				35,605		(250)
Total revenues		500		500		49		35,605
- VILLACTURES		192,050	1	92,050	—	196,493		(451)
EXPENDITURES			-			170,493	- —	4,443
General Government:								
Towship board								
Supervisor	\$	8,450	\$	8,450	\$	7,249	\$	1.00-
Treasurer		10,600		10,600	•	7,249	Э	1,201
Assessing		21,750		21,750		21,723		2,681
Clerk		29,250		29,250		58,619		27
Elections		14,000		14,000		9,127		(29,369)
Board of review		2,800		2,800		108		4,873
Buildings and grounds		4,050		4,050		732		2,692
Cemetery		15,000	1	15,000		12,229		3,318
All other general government		1,500		1,500		1,480		2,771
Public Safety:		25,000	2	25,000		21,985		20
Liquor enforcement				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		21,763		3,015
Building inspections		385		385		385		
Electrical inspections		5,750		5,750		5,408		-
Blight enforcement		6,800		6,800		6,377		342
Public Works:		4,100		4,100		2,955		423
Street lights				,		۷,۶۵۵		1,145
Road maintenance		300		300		234		
Transfer station		13,000	13	3,000		23,952		66
Community Development:		6,750		5,750		9,844		(10,952)
Planning commission				,		2,0 <del>14</del>		(3,094)
Zoning board of appeals		5,500	5	5,500		3,532		1.040
Zoning administration		1,000		,000		1,127		1,968
Recreation and Culture:		4,100		,100		3,257		(127)
Library contract				,		ا دعود		843
Total expenditures		1,200	1	,200		1,118		0.0
on penditules		181,285	181	,285	1	99,360		82
let change in fund balances						2000		(18,075)
9 vana natatife2		10,765	10.	,765		(2,867)		(12 (22)
und balances-beginning			•	•		(-,00/)		(13,632)
Bunning		306,553	306,	553	30	06,553		
und balances-ending	_							<del></del>
	\$	317,318	\$ 317,	318 \$		93,686		(13,632)



# Accounting Solutions That Foster Success

June 4, 2004

Members of the Township Board of Trustees Freeman Township Clare County, Michigan



#### Dear Board Members:

In planning and performing our audit of the financial statements of Freeman Township (the "Township"), for the year ended March 31, 2004, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control. However, we noted certain matters involving the internal control and its operation that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of internal control that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that errors or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Our consideration of internal control would not necessarily disclose all matters in internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that we believe to be material weaknesses.

# REPORTABLE CONDITIONS

#### **Budgeting**

Our review of the Township's meeting minutes showed that the Township did not formally approve the fiscal 2005 budget until April 2004. Furthermore, the Township did not adopt budgets for its special revenue funds for fiscal 2004. The Michigan Department of Treasury's suggested procedure to comply with the Uniform Budgeting Act is for the Legislative body of the local unit to adopt a budget 1-2 months prior to the beginning of the ensuing fiscal year. We recommend the Township Board of Trustees adopt all future budgets prior to April 1 of each year, and record all budget amendments prior to March 31.

# Overspending of Budgeted Amounts

P.A. 2 of 1968, as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated. We noted during our audit that the Township incurred expenditures in excess of amounts appropriated in the General Fund and Special Revenue Funds.

Freeman Township October 28, 2004 Page 2

# Overspending of Budgeted Amounts (Continued)

We recommend the modified accrual basis of accounting be considered when adopting and amending the budget of the Township's governmental type funds. The budget should be amended during the year to reflect expenditures expected to be made in excess of the original budget amounts. These amendments must be approved by the Township Board and documented in the Board's meeting minutes. This will help prevent the Township from incurring expenditures in excess of appropriations.

#### Bank Reconciliations

Audit adjustments were required to reconcile cash balances to the general ledger. As stated in the in the Michigan Department of Treasury's *Uniform Accounting Procedures Manual*, "All bank accounts must be reconciled to the local unit accounting records monthly. The Clerk's records must agree with or reconcile to the Treasurer's and the bank's records. A reconciliation sheet should be prepared in duplicate for each month with one copy for the clerk and one copy for the treasurer. Canceled checks are to be filed with the bank statement to which they apply." We recommend the Clerk and Treasurer submit this reconciliation along with the above reports monthly until the Township Board is satisfied that this necessary reconciliation procedure is being performed on a monthly basis.

#### Tax Remittances

Bank balances in the tax collection accounts totaled \$223,972 at March 31, 2004. These monies represent amounts owed to the Township's general and special revenue funds. By the end of March, local unit treasurers should have disbursed all monies (except for bank minimum balance requirements) to the respective taxing units. We recommend the treasurer disburse all monies collected by March 31 of each year.

#### General Ledger

The general ledger is the primary financial record of the Township and must reflect all financial activity. During our audit, we noted the Current Tax Collection Fund is not maintained by the Clerk on the General Ledger. We recommend the Clerk establish this fund on the General Ledger to report this information on a monthly basis so that Township Board of Trustee members can perform their financial oversight responsibility.

#### **OTHER MATTERS**

The following items, although not considered reportable conditions, are matters we believe worthy of your consideration.

#### Financial Oversight

The general limitations in any smaller municipalities like Freeman Township requires that Board of Trustee members continue to remain involved in the financial affairs of the Township through oversight of operation, development of the annual budget, inquiries about variance between budgeted and actual amounts shown in the financial statements, and the independent review of critical functions. Our comment here is intended to emphasize the importance of its oversight.

Freeman Township October 28, 2004 Page 3

#### **Board Minutes**

Municipalities must document within board minutes matters or events that materially affect the financial statements. We submit for future reference the following partial list of information that should be considered when preparing and approving minutes:

- Indications of new or additional sources of support or revenue, or reduced or terminated sources.
- Acknowledgment of contributions, gifts, and grants received, and the nature of restrictions or requirements related to such items.
- Approval of agreements with funding sources and related budgets.
- Approval of budgets for governmental and related funds.
- Approval of changes in dues, rates, fees, or prices to be charged for services or items sold.
- Awards, renewals, or cancellations of grants to other organizations.
- Satisfaction, termination, or lapse of significant restrictions on assets.
- Indications of new employees and their functions, personnel termination, or use of donated services.
- Significant purchases, or commitments of future significant purchases.
- Lease agreements entered into.
- Bank accounts opened and closed, and restrictions on bank accounts.
- Debt agreements made and related requirements.
- Official or employee fidelity and faithful performance bond requirements.
- Approval of new or revised employee benefit plans.
- Existing or pending lawsuits.
- Approval of inter-fund loans or transfers, and designations of fund balances.
- Audits by other governmental units.
- Determination that an inter-fund loan is uncollectible.
- Identification of a related party or a transaction with a related party.

By using this information as a checklist when preparing and approving the meeting minutes, the Township can adequately document matters that may materially affect the financial statements or which require footnote disclosure.

#### Conclusion

These conditions were considered in determining the nature, timing, and extent of the audit tests applied on our audit of the March 31, 2004, financial statements, and this report does not affect our report on those financial statements dated June 4, 2004. We have not considered internal control since the date of our report.

This report is intended for the information of the members of Freeman Township Board of Trustees and the State of Michigan, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

Burnside & Lang, P.C.
BURNSIDE & LANG, P.C.